

“No one is more hated than he who speaks the truth.”— Plato

1. Introduction: History of freedom of speech restrictions in Russia in the last decades

The issue of freedom of speech in the Russian Federation has been a significant concern for an extended period. Since the novelization was submitted to legislation in 2022, the topic of criminal responsibility for the dissemination and discrediting of the armed forces of the Russian Federation has not been extensively analyzed within academic circles.

The provision itself of freedom of speech has been a significant problem in the Russian Federation for quite some time. In 2022, Russia was ranked 155th out of 180 countries in the World Press Freedom Index by Reporters Without Borders (world press freedom index) highlighting the pervasive challenges to freedom of expression. Over the past decade, a series of legal acts aimed at limiting this fundamental right have been consistently enacted. Among the earliest and most notable of these was the “Nontraditional Sexual Relationship Censorship Law,” commonly referred to as the “Russian Gay Propaganda Law” (О защите детей от информации, причиняющей вред их здоровью и развитию), which was introduced in 2013.

The law concerning the discrediting of the armed forces is one among many that have been adopted to suppress freedom of speech in Russia. A comprehensive list of relevant legislation includes:

- Law on Foreign Agents (121-FZ) adopted 21 November 2012;
- Law on Disrespecting Authorities it is a group of 2 Federal laws (30-FZ and 28-FZ), adopted by State Duma on on 7 March and signed by the President of Russia on 18 March 2019;
- Law on Undesirable Organizations (N 129-FZ) signed by the President of Russia on 23 May 2015;

- Law on Media and Blogger Control (“Yarovaya Law”) the Yarovaya law also Yarovaya package or Yarovaya — Ozerov package is a set of two Russian federal bills (374-FZ and 375-FZ), passed in 2016;
- Law on Countering Extremist Activities (Federal Law No. 114-FZ) - which is continually updated with provisions suppressing freedom of speech and many others.

These legislative measures are designed to restrict public discourse and societal discussion, rendering it increasingly difficult to engage in meaningful dialogue regarding critical issues such as military actions, government activities, and civil rights. The vague wording of these laws transforms them into instruments of selective repression, enabling the government to maintain an appearance of legality while exerting pressure on specific individuals. Rather than being applied uniformly, these laws create an atmosphere of fear and self-censorship among the populace.

The trajectory of the Russian legal system indicates a movement toward harsher penalties and fewer avenues for individuals to express dissenting opinions. Consequently, any public statement may result in administrative fines or even criminal charges.

Moreover, these laws fundamentally contradict the Russian Constitution, which guarantees freedom of speech under Article 29. They effectively introduce censorship, explicitly prohibited by the Constitution, and are applied selectively, thereby undermining the principle of equality before the law as articulated in Article 19. Additionally, these legislative measures contravene international agreements ratified by Russia, including the European Convention on Human Rights.

While the topic of freedom of speech has been widely discussed on social media, the annexation of Crimea in 2014 understandably drew heightened public attention to these issues. In subsequent military scenarios, Russian authorities have employed similar legal strategies to avoid public escalation of controversial topics and to prevent social disobedience.

Furthermore, restrictions on freedom of speech have often been justified by the government through axiological excuses such as “inevitable measures.” Despite the constitutional guarantee of freedom of speech, authorities possess considerable discretion to suppress

statements or activities that lack official endorsement, largely due to the ambiguous nature of laws pertaining to extremism.

As was mentioned, despite the freedom of speech being guaranteed under the Article 29 of the Constitution of the Russian Federation, the authorities have considerable discretion to suppress any statements or activities that are not officially supported due to the ambiguous laws on extremism (Federal Law No. 114-FZ of July 25, 2002 “On Countering Extremist Activity”).

The government undeniably dominates the media landscape in Russia, exerting control over the majority of the nation’s television, radio, and newspaper networks, as well as the digital advertising market. This control is achieved either directly or through state-owned enterprises and allied business magnates.

In the days following February 24, 2022, Russian authorities intensified their efforts to suppress critical voices and independent media outlets. They issued threats to block access to numerous media platforms or impose fines unless these outlets restricted their reporting to align exclusively with the official narrative propagated by the Kremlin.

On March 4, 2022, both chambers of the Russian parliament adopted and submitted for the President’s signature a draft law amending the Criminal Code of the Russian Federation. On the same day, the President signed the amendment, resulting in the incorporation of three new articles into the Criminal Code. (Notably it was one of the fastest enacted amendments in the history of the Russian legislator.)

Article 207.3 of the Criminal Code of the Russian Federation delineates the responsibility for the “public dissemination of information regarding the use of the Armed Forces of the Russian Federation in the interest of protecting the Russian Federation and its citizens, as well as ensuring the stability of international peace and security, with the knowledge that this information is false.”

Similarly, Article 280.3 introduces liability for public actions aimed at “discrediting the use of the Armed Forces of the Russian Federation for the purpose of protecting the interests of the Russian Federation and its citizens, and ensuring the sustainability of international

peace and security, including through public calls to oppose such use of force.”

The aforementioned regulations are accompanied by penalties ranging from a fine of RUB 700,000 (approximately €6,700) to a maximum of three years’ imprisonment. A serious violation of this prohibition, classified as a qualified form of the offense, is punishable by imprisonment for a term of 10 to 15 years.

Additionally, Article 284.4 of the Criminal Code imposes an extra penalty of up to RUB 500,000 (approximately USD 4,429) or a fine equivalent to the convict’s total wages over a period of up to three years for making calls to foreign states or companies to impose new or extend existing political or economic sanctions against Russia, its citizens, or Russian legal entities.

A pertinent question that arises upon reviewing the content of these articles is: how can one distinguish between the different offenses outlined? According to the guidelines prepared by the Ministry of Justice in June 2022, a “statement of fact” (for example, “an army battalion invaded a city and carried out...”) is classified under the article concerning “public dissemination of information” (Article 207.3 of the Criminal Code), whereas a negative “opinion” regarding the actions of the military (for instance, “I disagree with what is happening in city N”) falls under the category of “discredit” (Article 280.3 of the Criminal Code). Notably, the term “fake” is referenced in these guidelines, despite the absence of such terminology in the legislation itself (cf. A. Jegupiec).

According to the Article 207.3, the main task of the expert in the analysis of public statements is “to establish the method of presentation of the information contained in the material”. If “information is submitted in the form of statements about facts and events,” this “allows the law enforcement officer to establish its falsity or reliability.” According to lawyer Maria Eismont, “the investigation usually turns to psychological and linguistic or simply linguistic expertise, which is based on a comparison of the distributed message with official information presented by manuals of the Ministry of Defense and the Ministry of Foreign Affairs of the Russian Federation” (A. Jegupiec).

According to the Article 280.3, the investigator’s task is “to establish the type of “extremist” meaning expressed in the material.” The Ministry of Justice offers three types of such

values:

- discrediting the use of the Armed Forces of the Russian Federation;
- discrediting the execution by state authorities of their powers in order to protect the interests of the Russian Federation and its citizens;
- inducement (including in the form of a call) to prevent the use of the Armed Forces of the Russian Federation.

2. Methodological and theoretical approach

The documents selected for this analysis were purposively sampled based on being particularly relevant and informative concerning the topic of interest, i.e. the topic and leading questions of this article. Since the novelization was provided in 2022 and yet not many criminal cases have been completed, this research is based on the analysis of eleven sentences of Nalchik City Court of the Kabardino-Balkar Republic; Sverdlovsk District Court of the City of Kostroma; Odoyevsky District Court of the Tula region; Oktyabrsky District Court of the city of Tambov; Fokinsky District Court of the city of Bryansk; the Kaluga district court of the Kaluga region; Petropavlovsk-Kamchatsky City Court of Kamchatka Territory; St. Petersburg City Court and others. Due to the lack of clear legislative definitions of the dissemination and discreditation we tried to extract these particular meanings from sentences and decisions of the law enforcement agencies.

To grasp the implications of the concept of dissemination and discreditation in the context of the human rights discourse on freedom of speech, a discourse-analytical approach was used. This theoretical approach is particularly relevant for Sect. 3, where the detailed analysis of the provided articles and recommendations of the Law enforcement agencies narratives associated with the frame of freedom of speech, which is directly guaranteed in the Constitution, will be discussed.

Therefore, this article will systematically analyze existing decisions and sentences of the Official Courts to find the comprehensive approach to the novelization of the Criminal Code . In doing so, it will address the following research questions:

- How are dissemination and discrimination defined in official documents?
- How they could be expressed (verbally in writing or by conclusive actions) and to which situations it could apply?
 - What are the objectives, motivations and legitimation for introducing and using these concepts in the analyzed documents?
- To which time period of the public announcement does the novelization refers to?
- How does the concept of dissemination and discreditation used in the analyzed documents compare, contradict or overlap with the concept of freedom of speech?

3. Elements of „The dissemination and discreditation of the armed forces of the Russian Federation” crime.

It is important to note that Article 280.3 of the Criminal Code of the Russian Federation comprises two paragraphs that differentiate between the “qualified” type of crime and the basic type of crime outlined in the first paragraph. The second paragraph of Article 280.3 establishes liability for the alleged discrediting of the Armed Forces of the Russian Federation if such actions result in death due to negligence, harm to the health of citizens, damage to property, mass violations of public order or public safety, or disruptions to the functioning or cessation of essential life support systems, transportation, or social infrastructure. Such actions are punishable by a term of imprisonment of up to five years.

Furthermore, Russian criminal law does not provide an exhaustive definition of what constitutes “serious consequences.” Consequently, law enforcement agencies may interpret this term to include significant financial losses, personal injuries, or fatalities, depending on the specific circumstances of the crime (S. V. Muradyan, 2023. № 1. p. 88).

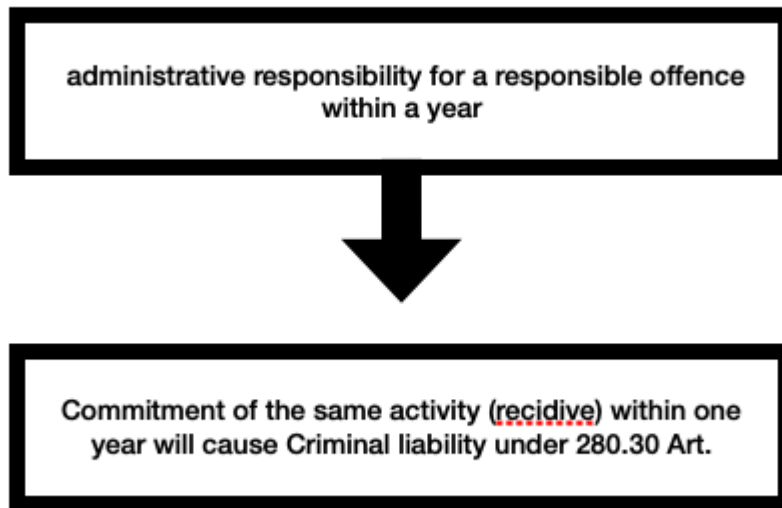
The interpretation of what may constitute a “serious consequence of the dissemination” of allegedly false information is the exclusive competence of the prosecutor’s office.

Article 280.3 introduces culpability for public actions aimed at “discrediting the use of the Armed Forces of the Russian Federation in the sake of protecting the interests of the Russian Federation and its citizens and ensuring the sustainability of international peace and security, also with public calls to oppose [such as use of force]”.

The publicity of the data distribution implies its recipients to a specific group of people, based on the understanding of the “group” according to the Criminal Code of the Russian Federation. A group consists of two or more people, or an unlimited circle of people. They could be provided with the information in any form (from oral communication to written publication or by conclusive actions).

The review of the Supreme Court of the Russian Federation practice on Coronavirus infection (Review on Certain Issues of Judicial Practice Related to the Application of Legislation and Measures to Combat the Spread of New Coronavirus Infection (COVID-19) in the Russian Federation No 1) suggests that the attribute of publicity in dissemination of deliberately false information may occur not only while using mass media and telecommunications network (including the Internet; for example on websites, blogs or forums) but also while speaking at a meeting, conference or by distributing leaflets or hanging posters.

Criminal liability under Article 280.3 of the Criminal Code of the Russian Federation necessitates the establishment of administrative prejudice for a corresponding administrative offense. This requirement stipulates that accountability for an administrative violation must be determined within one year prior to pursuing criminal charges for a related act. In this context, Article 20.3.3 has been introduced into the Code of Administrative Offenses of the Russian Federation. This article addresses “public actions aimed at discrediting the use of the Armed Forces of the Russian Federation for the purpose of the interests of the Russian Federation and its citizens, as well as ensuring the sustainability of international peace and security, including through public calls to oppose such use of force.” The maximum penalty prescribed under this article is a fine of RUB 500000 (approximately EUR 5,000).



This legislative regulation is intended to deter offenders from further disseminating information or expressing opinions that may provoke criminal liability.

The object of the crime discussed in Article 280.3 of the Criminal Code of the Russian Federation encompasses public relations that safeguard the interests of the Russian Federation and its citizens, maintain peace and security, and uphold the moral image, authority, and dignity of the Russian Armed Forces. This includes the portrayal of the Russian soldier as a defender, as well as the reputations of embassies, the National Guard of the Russian Federation, the Ministry of Emergency Situations, the Prosecutor's Office, and the Investigative Committee.

The *actus reus* element of the offense outlined in Article 280.3 is constituted by public actions intended to discredit the use of the Armed Forces of the Russian Federation in the pursuit of protecting the interests of the Russian Federation and its citizens.

Consequently, the article stipulates that either the method of commission must be public, or the context in which the act is committed must be public.

In this regard, a pertinent case merits discussion. A suspect, referred to as "N," despite

being implicated and subject to liability for a similar act, exercises parental authority. His young daughter engages in public actions aimed at discrediting the use of the Armed Forces of the Russian Federation (S. V. Muradyan, 2023. № 1. p. 88.). The suspect's juvenile daughter "S", while being in a public place — in the parking lot of a grocery store — was involved in the commission of an illegal act suggested by her father "N". Following her parent's instruction, she peeled off a sticker with the Latin letter "Z" from the rear windshield of the parked car. Then, she crumpled it and put in her pocket. This particular symbol shares the same colors with the official symbol of Victory Day in Russia — the St. George ribbon, which is one of the main designations used on the military personnel's uniform and military equipment of the Armed Forces of the Russian Federation. Its purpose is to help operational forces distinguish themselves from other allied or enemy forces during the war. For these actions, "N" was subject to criminal responsibility under Part 1 of Article 280.3 and Part 2 of Article 150 of the Criminal Code of the Russian Federation (Sentence of Nalchik City Court of the Kabardino-Balkar Republic from June 24, 2022 in case # 1-818/2022).

Thus, in the available judicial practice, such statements as: "No war!", "Stop the war!", "I am against the war" and a number of others fell under the effect of this norm, in its administrative and criminal variant, in the case of the initial commission of these actions (The judgment of the Sovetsky district court of the city of Orel on March 18, 2022 No 5-559/2022).

In this case, the use of the term "War", according to the law enforcement officer, already distorts the goals and objectives of conducting a special military operation by the Armed Forces of the Russian Federation on the territory of Ukraine and discredits their use in order to protect the interests of the Russian Federation and its citizens, maintain international peace and security.

At the same time, Sverdlovsk District Court of the City of Kostroma (Ruling of the Galich District Court of the Kostroma region on April 6, 2022 in case No. 5-384/202) demonstrated the position that visual agitation in the form of a public demonstration of a poster painted in colors of the flag of the Republic of Ukraine, containing the inscription: "I am against the special operation," could be considered a dissemination and discreditation of the armed forces of the Russian Federation. The Court acknowledged it as a discrediting of the

decision to conduct a “special operation” (the judgment of the Kaluga district court of the Kaluga region on case No 5-1330/2022).

In case of doubt as to whether the information under investigation is of a discrediting nature, it is necessary to conduct appropriate examinations and studies. Therefore, according to the conclusions contained in the linguistic research of the materials posted by an Internet user, they were rated as containing literary devices which discredit the Armed Forces of the Russian Federation and publicly calling for the imposition of foreign or international sanctions on the Russian Federation (The judgment of the Kaluga district court of the Kaluga region on case No 5-1330/2022).

Mens Rea of public actions, including public appeals, is characterized by guilt in the form of intention by taking actions aimed to discredit the use of the Armed Forces of the Russian Federation outside the Russian Federation in order to protect the interests of the Russian Federation and its citizens. The subject always should be aware of the public danger of their actions and want to act in this way. The motives and goals of such activities may be different (nationalistic, selfish, hooligan, etc.) and do not affect the qualification, but are considered in criminal punishment individualization.

In Part 2 of Article 280.3 of the Criminal Code, the attitude of the subject to the onset of grave consequences is characterized by a careless form of guilt (*negligentia*).

Since the *corpus delicti* provided in Part 1 of Article 280.3 of the Criminal Code of the Russian Federation is formal, the moment when the crime is (fully, effectively) committed can be considered as the moment when any public action aimed at discrediting of the use of Armed Forces is taken.

In terms of the composition of the administrative violation provided in Article 20.3.3 of the Administrative Code of the Russian Federation, the moment of the end of the commission of an administrative offence is interpreted by the courts as the direct placement of relevant materials on the public media, and their presence there for a certain period of time already gives the act a lasting character. Thus, the St. Petersburg City Court, in its decision of September 8, 2022 in case No. 12-3520/2022, 5-820/2022, recognized the act of representing on the Internet — the placement of V. V. P., information material in the form of

a video recording lasting 05 min. 11 sec. — as a continuing offence, containing an appeal by V. V. P. himself, who is a deputy of the Municipal Council of the Yuzhno-Primorskiy district, to an unlimited circle of people, aimed at discrediting the use of the Armed Forces of the Russian Federation, in the public domain. According to the court, this administrative offence was ongoing, since the intent of V. V. P. It was aimed at the continued non-fulfillment of the obligation stipulated by legal regulations not to post illegal information on the Internet (Petropavlovsk-Kamchatsky City Court of Kamchatka Territory resolution of September 19, 2022 in case No 5-629/2022).

If such actions or appeals were connected with the use of mass media, then the crime should be considered completed from the moment of distribution of mass media products (for example, sale, distribution of periodicals, audio or video recordings of a program, the beginning of broadcasting of a television or radio program, providing access to online publication, etc.) (Decision of St. Petersburg City Court on September 8, 2022 in case No 12-3520/2022, 5-820/2022).

4. Lex post facto. Responsibility for the data published before novelisation.

The academic community has promptly identified a significant issue concerning the temporality of criminal liability associated with the offenses under discussion. The implications of internet posts uploaded prior to the novelization have become a highly debated topic among scholars, raising critical questions about the retroactive application of the law and the principles of legal certainty.

If the date of the commission of a crime is interpreted as the date on which information is posted on social networks, then content published before March 4, 2022 (prior to the amendments to the Criminal Code) would not fall within the purview of Article 280.3 of the Criminal Code of the Russian Federation.

However, such content could still be perceived as discrediting the use of the Armed Forces of the Russian Federation, undermining the authority of state bodies operating outside the territory of the Russian Federation, or calling for the prohibition of the Armed Forces'

deployment for specific purposes. This interpretation would fundamentally contradict the rationale behind the analyzed amendments, which are ostensibly designed to protect state interests and maintain public order. Therefore, it is posited that the date of commission of a crime, in the context of an internet post containing relevant content, should be legally recognized as the date of the post's existence in information and telecommunications networks.

Furthermore, under the newly introduced Article 284-2, individuals publicly advocating for the imposition of foreign or international sanctions against the Russian Federation, its legal entities, or its citizens may face penalties, including fines or imprisonment for up to five years.

In light of the adoption of this amendment, numerous international media outlets have suspended their broadcasts from Russian territory, while some Russian media organizations have ceased reporting news and removed archives pertaining to Russia's actions in Ukraine. This development underscores the profound impact of the legislative changes on both domestic and international discourse concerning the situation in Russia and its geopolitical actions. The chilling effect of these laws on freedom of expression and the dissemination of information raises important ethical and legal considerations that warrant further scholarly examination.

5. Conclusion

In conclusion, the recent novelization that introduced new articles into the Criminal Code of the Russian Federation warrants significant criticism due to its lack of precision and clarity. These amendments effectively established a "*Lex post factum*," meaning that individuals can be held criminally liable for actions or statements made prior to the enactment of the law. This retroactive application raises serious concerns regarding the principles of legal certainty and fairness, as posts that were publicly accessible before the law's implementation may now incur criminal liability without prior warning or clear guidelines.

Moreover, it is essential to consider the age of criminal responsibility in Russia, which is set

at 16 years. This age threshold is particularly concerning, as it encompasses a developmental stage characterized by impulsive behavior and a certain degree of gullibility. Young individuals, often lacking the maturity and experience to fully comprehend the potential consequences of their actions, may find themselves subject to severe legal repercussions under these new provisions. This raises ethical questions about the appropriateness of holding such individuals accountable under laws that lack clarity.

Additionally, the formal nature of the crimes outlined in Articles 207.3 and 280.3 allows for the initiation of criminal proceedings even if the offender has subsequently deleted the incriminating information from public access. This provision effectively renders any attempt at active repentance irrelevant to law enforcement agencies, further exacerbating the potential for unjust outcomes.

Consequently, the current criminal responsibility established by these articles appears to function primarily as a political mechanism of deterrence. By imposing stringent penalties for the dissemination of information deemed discrediting to the state or its armed forces, these laws significantly restrict the constitutional freedom of speech. This situation raises profound concerns about the protection of civil liberties and the fundamental rights of individuals in the Russian Federation, highlighting the need for a reevaluation of the legal framework governing freedom of expression.

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